

### **Global Partnership in SPS Technical Cooperation**



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Sanitary / Phytosanitary and Technical Barriers to Trade South Asia Sub-regional Economic Cooperation (SASEC) Trade Facilitation Workshop Bangkok, 1-3 December 2014

## A global partnership in SPS technical cooperation

#### Our mandate

•Help developing countries to implement international food safety, animal and plant health standards, guidelines and recommendations to help gain and maintain market access

#### **Our vision**

•improved SPS capacity supports sustainable economic growth, poverty reduction, food security and environmental protection



### What does the STDF do?

- Coordination mechanism among providers of SPS technical cooperation to strengthen coherence, avoid duplication and enhance results
- Knowledge platform for sharing experiences, identification and dissemination of good practice, discussion of cross-cutting topics
- Funding for development and implementation of projects that support compliance with international SPS requirements to gain and maintain market access



### **Presentation Outline**

- **Overview of the STDF and relevance for SASEC countries**
- •Funding opportunities
- •Examples of STDF thematic work
  - Regional research on implementation of SPS measures to facilitate safe trade
  - SPS Market Access Prioritization (MAP) Tool
  - Public Private Partnerships

### **Advice/support on SPS project development**

- Project preparation grants (PPGs)
  - Application of capacity evaluation / prioritization tools, feasibility studies, project formulation
  - Grants  $\leq$  US\$50,000
  - Synergies with other initiatives
  - Mobilization of donor funds
- Pilot training/guidelines on project design and formulation (with EIF)
- Since 2004, STDF has financed <u>66 PPGs</u> (46 in LDCs)

### Projects to improve SPS situation and enhance market access

- Focus on projects that:
  - identify, develop and/or disseminate good practice
  - are linked to STDF thematic topics
  - include regional/global approaches
  - are innovative, collaborative, inter-disciplinary
- STDF contribution ≤ US\$1 million, 3 year duration or les
- Since 2004, STDF has financed <u>70 projects</u> (31 in LDCs)

#### **Examples of Projects in SASEC Countries**

- Nepal: Enhancing sanitary and phytosanitary capacity of ginger exports through public private partnerships
- **Bangladesh**: Building trade capacity of small-scale shrimp and prawn farmers
- Sri Lanka:
  - Competency development scheme for the cinnamon sector in Sri Lanka
  - Improving Safety and Quality of Fruits and Vegetables in Sri Lanka







#### How to request STDF support?

- ✓ Review eligibility criteria on STDF website
- ✓ Read Guidance Note for Applicants
- ✓ Download application form
- ✓ Consult relevant stakeholders in country/region
- ✓ Contact STDF Secretariat with questions
- ✓ Submit application by e-mail
- Requests considered two times per year next deadline is <u>28 December 2014</u>

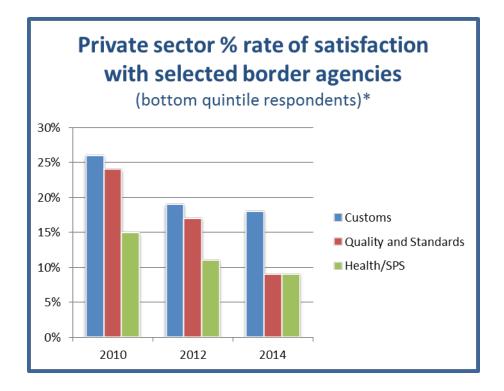


#### **STDF Thematic Work**

- Regional research on implementation of SPS measures to facilitate safe trade
- SPS Market Access Prioritization (MAP) Tool
- Public Private Partnerships

### **SPS measures and Trade Facilitation: Context**

- Outdated border clearance procedures and excessive red tape are greater barrier to trade than tariffs (WB, 2011)
- Performance gap between health/SPS agencies and others
- Lower performing countries:
  - Much more physical inspection
  - Longer import / export lead times



#### Source: World Bank Logistics Performance Index

## Research in Southeast Asia and Southern Africa on implementation of SPS measures

- How are SPS measures implemented for specific products?
- Are there transactions costs that could be reduced without compromising health objectives?
- Good practices to ensure health protection while minimizing trade transaction costs?
- No direct link to WTO TF Agreement opportunity to enhance dialogue and leverage additional funds for SPS capacity building

# Findings from SE Asia Study: SPS-related procedural obstacles to trade\*

#### For instance:

- Complex and lengthy procedures
- •Excessive document requirements (registration, licences, fees)
- •Limited information (transparency)
- •Arbitrariness and unpredictability
- •Formal / informal fees
- •No complaints / appeal procedures

#### Consequences

- More controls than justifiable
- •Longer than necessary waiting times
- Uncertainty
- •Increased costs for traders, sometimes also for government

Kees van der Meer. 2014. Implementing SPS Measures to facilitate safe trade: Principles and Practice in Cambodia, Lao PDR, The Philippines and Thailand: http://www.standardsfacility.org/facilitating-safe-trade

## Findings from SE Asia Study\*

Do the procedural obstacles occur...

#### ...before the border?

- **Duplicative document requirements** by importing/exporting countries
- No distinction between mandatory and voluntary standards
- **Overlapping jurisdiction** between government agencies
- (Multiple) inspections, tests and

#### ...at the border?

#### sampling

- Repeated **document checks**
- Long waiting times
- Lack of coordination between border agencies (e.g. opening hours, duplicating controls))

Kees van der Meer. 2014. Implementing SPS Measures to facilitate safe trade: Principles and Practice in Cambodia, Lao PDR, The Philippines and Thailand: http://www.standardsfacility.org/facilitating-safe-trade

### **Conclusions from SE Asia Study**

- SPS measures may result in *justifiable* transaction costs based on the need to protect health
- Sometimes, ineffective and inefficient SPS measures result in poor health protection – and disrupt trade more than necessary
- Opportunities to enhance health protection and reduce costs through better implementation of SPS Agreement, e.g.:
  - Increased harmonization with international (Codex, IPPC, OIE) standards
  - Improved transparency
  - Streamlining, simplification
  - Use of a risk-based approach

### **Practical solutions exist**

#### Where to start?

- Improve transparency (access to basic information on laws, regulations, costs, waiting times)
- •Review document requirements (cancel outdated notices, duplications)
- •Reduce waiting times
- •Use a risk-based approach
- •Reduce possibilities for rent-seeking (transparency, separate revenueraising activity from regulatory activity)
- •Coordinate with trading partners (equivalence, mutual recognition agreements regionalization)

#### More advanced solutions

- •Single windows
- •Single electronic windows
- •One-stop border posts

## **Key Questions for SASEC countries**

- What options exist to improve implementation of the SPS Agreement to facilitate safe trade in the region?
- How effective and efficient are SPS measures/agencies?
  - What are the results (health protection, trade facilitation)?
  - Opportunities to achieve improvements?
- How effectively do SPS/TBT agencies work together with other border authorities and the private sector?
- Are SPS/TBT authorities engaged in TF needs assessments and related committees?
- How can SASEC countries cooperate in the SPS/TBT area?



## SPS Market Access Prioritization (SPS-MAP) Tool

#### A tool to *help* decision-makers

prioritize SPS investments linked to market access based on the use of multi criteria decision analysis

## Context

- Large number of SPS investment needs
- Resource constraints and challenges in establishing priorities
- Process of priority-setting sometimes lacks coherence and transparency

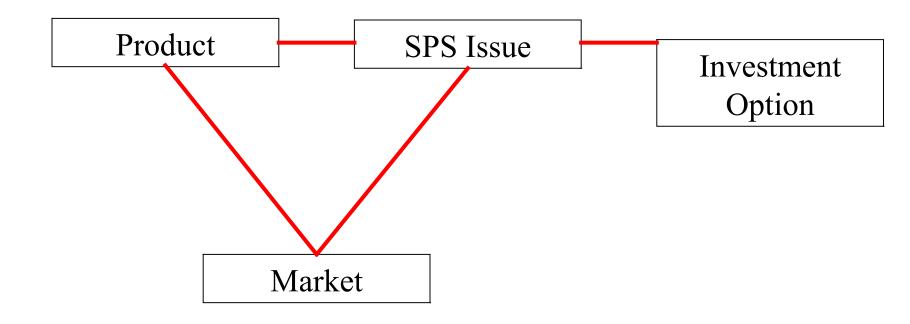
#### **SPS Market Access Prioritization Tool**

- Structured approach to establish priorities between alternative capacity building options
- Facilitate inputs from diverse (public/private) stakeholders
- Promote transparency and *aid* decision-making

- Evidence to support fund-raising
- Greater resource efficiency
- Enhanced trade and social outcomes and impacts



## **Definition of SPS investment option**

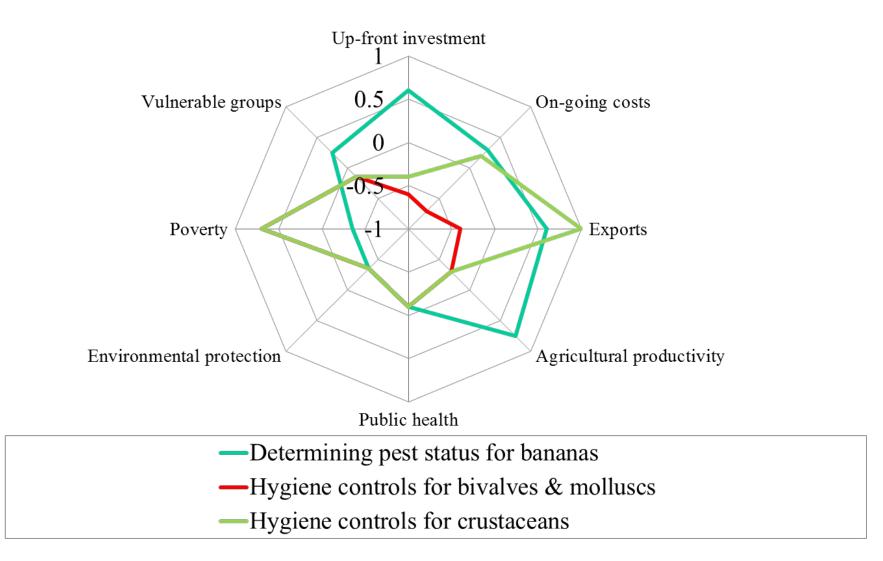




#### How does the SPS MAP Tool work?

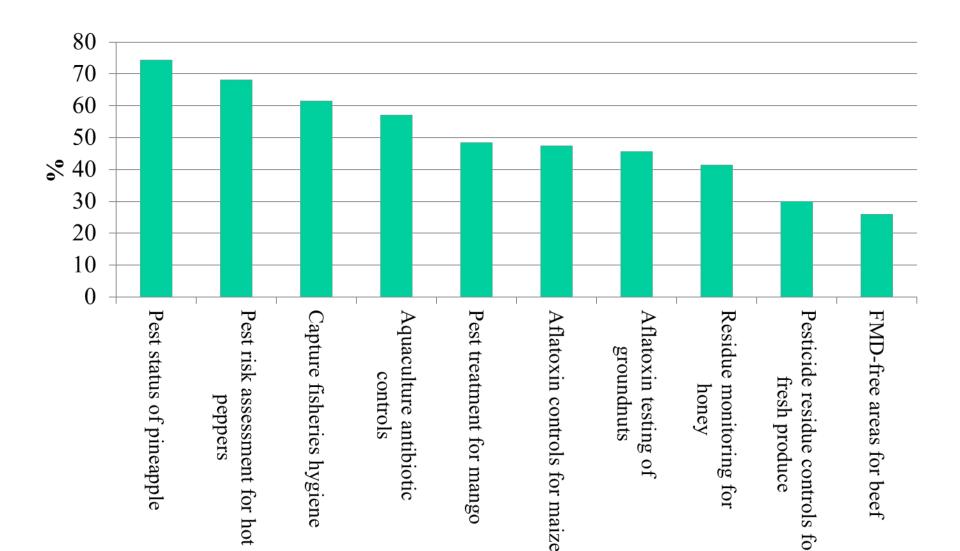
- Collect and analyse available information and data
- Public / private stakeholders discuss possible SPS investment options, decision criteria and weights
- SPS investment options ranked :
  - based on specific, documented assumptions
  - use of available qualitative and quantitative data
  - use of computer software to compares options
- Discuss the findings, data queries / gaps
- Re-run the analysis based on any new data, altered decision criteria or weights, etc.

# **SIDE** Different investment options are scored according to selected criteria, e.g.





## Different investment options ranked based on their cost and trade impact, e.g.



## Use of Public Private Partnerships to enhance SPS capacity

- SPS compliance is a shared responsibility
- Value of PPPs to stimulate innovation, leverage knowledge and resources, address infrastructure deficits, etc.
- Practical examples of SPS-related PPPs to strengthen SPS coordination, improve service delivery, etc.
- Often new way of working requires change in mind-set, depends on increased trust and transparency, needs a driver, etc.

## **Key Questions for SASEC**

How do you identify SPS capacity needs and establish investment priorities at national and regional level?

- Are SPS-related capacity evaluation tools (OIE PVS, PCE, etc.) applied?
- Is there an open discussion among relevant (public, private) stakeholders?
- Opportunities to improve SPS decision-making processes?

Do SPS authorities collaborate with other relevant authorities and the private sector (at national / regional level)?

Opportunities to improve public-public and public-private dialogue and coordination?

# Going forward with a regional SPS agenda in SASEC?

- How to improve implementation of SPS Agreement and reduce costs?
- Engage all relevant stakeholders (including private sector)
- Encourage the use of international standards (Codex, OIE, IPPC)
- Participate actively in ISSBs and relevant WTO Committees
- Ensure good linkages between officials in capital and Geneva
- Identify common priorities to boost regional trade (e.g. regional recognition of conformity assessment procedures, equivalence, mutual recognition)
- Develop regional standards only where necessary

### For more information

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